

Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 PM-07 H-03 INR-10 L-03 NSAE-00

NSC-10 PA-03 RSC-01 PRS-01 SPC-03 SS-15 ACDA-19 IO-15

NEA-10 TRSE-00 MBFR-04 SAJ-01 OIC-04 AEC-11 OMB-01

USIE-00 INRE-00 SSO-00 NSCE-00 DRC-01 /148 W

----- 071699

O R 262145Z SEP 73

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 1784

SECDEF WASHDC IMMEDIATE

INFO USNMR SHAPE

USCINCEUR

AMEMBASSY ANKARA

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY LONDON

AMEMBASSY BONN

S E C R E T SECTION 1 OF 2 USNATO 4550

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: SEPT. 26 DISCUSSION OF SECTION II

REF: (A) STATE 191312; (B) STATE 187975 (NOTAL)

SUMMARY: SPC ON SEPT. 26 SET THE STAGE FOR POSSIBLE ALLIED AGREEMENT TO COMMON FORMULATIONS ON STUDY OF MEASURES OUTSIDE OF NATO GUIDELINES AREA AND ON CHARACTER OF SECOND PHASE. UK EXPECTS INSTRUCTIONS SOON ON PRE-REDUCTION STABLIZING MEASURES. ACTION REQUESTED: GUIDANCE, IF POSSIBLE BY SEPT. 27, ON STUDY OF MEASURES OUTSIDE NGA (PARA 12BIS). INSTRUCTIONS ON LANGUAGE ON SECOND PHASE (PARA.16) BY OCT. 1. END SUMMARY.

1. SPC SPENT AFTERNOON SESSION SEPT. 26 ON SUGGESTED SECRET

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US AMENDMENTS TO SECTION II (REFTELS). COMMITTEE WILL HAVE ITS FIRST PARAGRAPH-BY-PARAGRAPH READING OF SECTIONS IV AND V ON SEPT. 27. FOLLOWING REPORT OF DISCUSSIONS ON SECTION II IS KEYED TO PARAGRAPH

NUMBERS OF FOURTH REVISED IS TEXT (USNATO 4336). SUBSEQUENT REPORTING MESSAGES, HOWEVER, WILL BE KEYED TO NEW IS TEXT (POLADS (7323), TRANSMITTED SEPTEL, WHICH RE-NUMBERS PARAGRAPHS CONSECUTIVELY STARTING WITH SECTION I (SECRET GUIDELINES).

2. PARA 6: US REP DREW ON REF (A) AND MADE STRONG APPEAL TO UK TO HELP REACH ALLIED AGREEMENT ON PRE-REDUCTION STABILIZING MEASURES. UK REP SAID HE EXPECTED NEW INSTRUCTIONS SOON FROM LONDON, PERHAPS BY SEPT. 27.

3. PARA 12BIS: US REP DREW ON REF (A) TO PROPOSE NEW SENTENCE IN PARAGRAPH AND TO STRESS THAT US AGREEMENT TO STUDY THESE MEASURES DID NOT IMPLY A COMMITMENT EITHER TO REACH AGREEMENT ON THEM OR TO PROPOSE THEM IN NEGOTIATIONS. TURKISH REP (TULUMEN) REJECTED US PROPOSAL, ARGUING THAT IT WAS JUST ANOTHER WAY OF SAYING "POSSIBLE." NORWEGIAN REP SAID THAT HE COULD NOT REPEAT NOT GO BEYOND TURKISH LANGUAGE, AND HE WAS SUPPORTED BY GREEK REP. UK REP SAID THAT IF TURKISH LANGUAGE ACCEPTED, HE COULD AGREE TO DROP SUB PARA 11 (III).

4. TULUMEN EXPRESSED CONCERN THAT SOME ALLIES, PARTICULARLY US, MAY HAVE MISUNDERSTOOD THE MEANING OF HIS PROPOSED PHRASE "AT A TIME TO BE FIXED." HE WAS NOT REPEAT NOT SUGGESTING THAT ALLIES AGREE NOW TO FIX A TIME, WHICH COULD ONLY BE DECIDED UPON IN LIGHT OF THE TACTICAL SITUATION IN VIENNA. THE TURKS WANTED THIS PHRASE TO INSURE THAT ALLIES WOULD HAVE TO AGREE TOGETHER TO A FIXED TIME AND THAT NO ALLY COULD INTRODUCE SUCH MEASURES UNILATERALLY. (COMMENT: TULUMEN REMINDED US PRIVATELY AFTER THE MEETING THAT DURING VEINNA PREPARATORY TALKS, TURKEY RESTRAINED NORWAY FROM UNILATERALLY PROPOSING CONSTRAINTS FOR THE FLANKS TO THE SOVIETS. END COMMENT).

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5. IN EFFORT TO BREAK DEADLOCK, SPC CHAIRMAN KASTL, NOTING THAT PRINCIPAL US DIFFICULTY APPEARED TO BE WITH PHRASE "AGREED UPON", ASKED IF COMMITTEE COULD ACCEPT "WITH A VIEW TO AGREEING WITHIN THE ALLIANCE" IN LIEU OF "AGREED UPON WITHIN THE ALLIANCE." HE EXPLAINED THAT THIS PHRASE WOULD AVOID ANY COMMITMENT TO AGREEMENT WHILE MAKING CLEAR THAT ALLIES CUSTOMARILY HOPE TO REACH AGREEMENT WHEN THEY UNDERTAKE A STUDY. TURKISH REP SAID THAT HE WOULD BE WILLING TO SUBMIT THIS PROPOSAL TO ANKARA. US REP SAID HE WOULD DO THE SAME, BUT ASKED THAT BRACKETS BE RETAINED AROUND ALL OF PARA. 12BIS. CURRENT TEXT OF PARA. 12BIS, THEREFORE, NOW READS AS FOLLOWS:

BEGIN QUOTE: IN ORDER TO ENHANCE THE EFFECTIVENESS
OF A REDUCTIONS AGREEMENT IN CENTRAL EUROPE AND
TO ELIMINATE OR MITIGATE ANY INCREASE IN THE
THREAT TO THE FLANKS AS A RESULT OF MBFR IN THE
CENTRAL REGION, CERTAIN PROVISIONS DESIGNED FOR
USE WITH THE OTHER SIDE AT A TIME TO BE FIXED
IN THE LIGHT OF THE TACTICAL NEGOTIATING SITUATION
SHOULD CONTINUE TO BE URGENTLY STUDIED (AND AGREED
UPON) (WITH A VIEW TO AGREEMENT) WITHIN THE ALLIANCE,
SUCH AS:

(I) PROVISIONS FOR THE DISBANDMENT OF SOVIET
WITHDRAWN FORCES WITHOUT REPLACEMENT FROM THE
SOVIET STRATEGIC RESERVE;

(II) PROVISIONS TO PUT IN RESERVE THE SOVIET
WITHDRAWN FORCES;

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(III) PROVISIONS TO PREVENT THE SOVIET WITHDRAWN
FORCES TO BE DEPLOYED TO THE THREE WESTERN,
LENINGRAD, ODESSA, NORTHERN CAUCASIAN, AND TRANS-
CAUCASIAN MILITARY DISTRICTS;

(IV) OTHER STABILIZING MEASURES, INCLUDING
NON-CIRCUMVENTION PROVISIONS, END QUOTE

THE TERM "CONTINUE" TO BE URGENTLY STUDIED ADDED BY
DUTCH REP WHO STATED THAT STUDIES ON THESE SUBJECTS
WERE ALREADY UNDERWAY WITHIN THE ALLIANCE. MILITARY
COMMITTEE REP AGREED. (COMMENT: FOLLOWING MEETING,
TULUMEN REITERATED TO US REP HIS CONCERN OVER RE-OPENING
THIS PARAGRAPH WITH ANKARA. HE ASKED THAT MISSION SEEK EARLIEST
POSSIBLE INSTRUCTIONS ON WHETHER US CAN ACCEPT COMPROMISE
FORMULATION ABOVE AND INFORM HIM OF OUR RESPONSE

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IMMEDIATELY. IF HE IS CONFIDENT THAT US WILL MAKE NO
FURTHER CHANGES THIS WILL STRENGTHEN HIS CASE WITH ANKARA.
HE WOULD DELAY REPORTING UNTIL RECEIVING US RESPONSE, HOPEFULLY
BY SEPT. 27 OR MORNING OF SEPT. 28 SO THAT HE COULD HAVE
INSTRUCTIONS IN TIME FOR OCT. 1 SPC MEETING.
END COMMENT).

5. PARA 16: PER REF (B), US REP PROPOSED
A NEW LANGUAGE FOR THIS PARAGRAPH ON CHARACTER OF
SECOND PHASE. SEE SEPTEL FOR REPORT OF DISCUSSION.
MCAULIFFE

SECRET

<< END OF DOCUMENT >>

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TAGS: PARM, NATO
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SECDEF INFO USNMR SHAPE
USCINCEUR
ANKARA
BRUSSELS
THE HAGUE
LONDON

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